

Research on the Effect, Experience and Judgment of Chinese Household Registration System Reform

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Abstract:

Although the most influential Chinese Household Registration System reform has achieved certain results, there are still many problems. It reflects the history of the national Household Registration System reform, and its summary research is needed for Household Registration System reform. We believe that the system of experience is properly designed, interest-led about an orderly manner, and effective system implementation, the reform of Household Registration System should and will become a task benefiting society.

Keywords: *Household Registration System; reform; countermeasures;*

1. The basic situation of Chinese Household Registration System reform

In July 1951, the "Interim Regulations about the Administration of Urban Household Registration" became the first relevant regulation. It was a Household Registration System in the founding of the People's Republic of China. The management of Household Registration System was regulated by unified rules, which laid a good start for the subsequent reforms of Household Registration System.

In July 1985, the "Interim Regulations on the Management of Urban Temporary Residents" promulgated by the Ministry of Public Security that was mainly to strengthen the management of the floating population. During this period, the population movement has begun to increase, which is also the result of reform and opening up. Among them, the "temporary residence permit", The "Residence Permit" system specifies the length of time the migrant population lives in cities and towns, the details of the procedures and follow-up related measures. Compared with 1951, the restrictions about population management clearly show the characteristics of advancing with the times.

In June 1997, because the changes about Household Registration System brought of the reform and opening up were very prominent in small towns, especially the huge changes in township and village enterprises, the state formulated the "Pilot Plan for the Reform of household Registration Management System in Small Towns" was to strengthen household registration management.

The "Opinions of Several Outstanding Issues in Current Household Registration Management" issued in August 1998, It further promoted New Trends in the Reform of Chinese Household Registration System, better adapted to social development, and promoted orderly population movement.

The "Opinions about Promoting the Reform of household

Registration Management System in Small Towns" issued in March 2001, which is accompanied by the survival status of township enterprises and aims to strengthen the guidance of population flow in small towns.

In July 2014, The "Opinions of the State Council on Further Promoting the Reform of the Registration System" issued specific guidance on Household Registration System. It was about megacities, large cities and medium-sized cities of combining population mobility, Household Registration Systems and economic development, in order to keeping with the future economic expectations of the country has become dynamic.

According to the relevant national regulations about the reform of Household Registration System, each province has successively issued regulations about the reform of Household Registration System in their own provinces (cities, autonomous regions), and they had local characteristics, such as Beijing, Shanghai, Shenzhen, Chongqing, etc. The "Farmer becoming Non-farmer" system is typical. The reform measures "Although the new household reform has achieved remarkable results in many fields, it has not fundamentally solved the plight of migrant workers' urbanization"^[1] in other places.

2. Analyzing of the effectiveness of Household Registration System reform measures

The reform measures and results of Household Registration System represented by Guangdong, Sichuan, Chongqing, Henan and other places can be summed up in six words: broad, unprecedented, solid, in place, numerous, and varied.

First is a broad field. It refers to the fact that almost all

the vital interests of farmers need to survive covered, which truly embodies getting income from work, providing for the elderly, housing for housing, education for learning, and medicine for illness.

Second is unprecedented intensity. The reform of Household Registration System requires the support of huge human, financial and social systems as a whole, otherwise this century project will not be completed. The reform of Household Registration System in Chongqing involves the fundamentals of farmers, that is, farmer's dependent land. Through the land ticket system, some difficult problems have been solved relatively properly. Guangzhou successfully completed household registration problem through the "point system" method, Zhengzhou adopted the most relaxed policy to absorb household registration management of the floating population, and Chengdu is considered to be the most successful representative of Household Registration System reform^[2].

Third has achieved remarkable results. Various localities have successively issued relevant documents on Household Registration System reforms, focusing on implementation. Some places have launched special Household Registration System reforms. The police station has opened a household registration reform transfer window. The investigation is completed, the county TV stations, daily newspapers, radio and government portals can promptly publicize and report. Including the current popular webcasting, WeChat communication and other methods, can achieve the effect of full coverage and wide mobilization.

Fourth is appropriate measures. They have made quite detailed regulations about college students, veterans to relatives and dependants. On a voluntary basis, The reform of Household Registration System is promoted through the principle of compensation. It can be said that the reform measures of Household Registration System are "pervasive."

Fifth is many benefits. Compensation for contracted land, homestead compensation, application for public rental housing, participation in endowment insurance, medical protection, transfer of residents' children to nearby schools, free skills training and entrepreneurship training, and enjoyment of urban residents' minimum living security benefits, and other benefits cover a wide range of benefits.

Sixth is many bright spots. ① Innovative breakthroughs in supporting systems have achieved an effective connection between urban and rural systems; ② Innovative breakthroughs in household registration access conditions; ③ New breakthroughs in the design of land systems, innovation centered about compensation benefits is conducive to the stable advancement of Household Registration Systems Reform, revitalize various forces, and maintain social stability.

3. Links to be improved in the reform of Household Registration System

(1) Differences in peasant stratum are ignored

When implementing Household Registration System reform, farmers' property rights, land income rights, and homestead

disposal rights must be involved. For example, Chongqing stipulates in relevant documents: "The disposal of contracted land and homestead after rural residents change their households has set a three-year transition. During the period, the transfer farmers are allowed to continue to retain the right to use homesteads, contracted land and the right to benefit for a maximum of 3 years. The core is to allow transfer farmers, continue, retain the right to use homesteads and contracted land for a maximum of 3 years. After the transition period expires, farmers will not be forced to withdraw from the land (indicating unstable policy and unreasonable design). Obviously, it has relatively loose time compulsory, which is not welcomed by farmers. It can even be said that some agriculture-related is opposed.

(2) Insufficient guidance in advance

On October 28, 2010, "The Beijing News" reported about problems of colleges and universities in the reform of Household Registration System with the title of "Chongqing Colleges and Universities Being Accused of Forcing Students to Transfer to Urban Household Registration". In fact, college students and technical secondary school students do not understand or support Household Registration System reform. Wu Bangbang's "Research on the Willingness of Farmers to Citizens in the Context of Household Registration System Reform" shows that universities and colleges support land transfer at 80 % And 78.6% can be proved. The problem is that the reform of Household Registration System has been too violent and has not been accepted ideologically. The goal of transferring households has to be completed in a short period of time. Coupled with the simplicity, rudeness and utilitarian work of the grassroots level, a series of situations similar to pranks have occurred. , Linked to scholarships, advanced evaluation, party membership, graduation certificates, etc., the result has triggered a small trend of thought against the reform of Household Registration System. The root cause is that the work is not detailed, sufficient, and the guidance is not in place.

(3) Uncertainty in protecting the interests of transfer farmers

① Transferred farmers will not necessarily benefit

Children of rural households who enter the city can choose the principle of nearest school, but the many contradictions in the implementation have not been resolved. Neither the division nor the lottery has been able to fundamentally solve the problem. For the refusal of children with new household registrations that have occurred, There is no effective way to solve the problem. The farmers who transfer to the city may not necessarily benefit, and may bring a series of new unstable factors due to the problem of children's schooling, which may lead to the new education imbalance or even unfairness.

② The grassroots government who leads the welfare redistribution pattern

Whether the reform of Household Registration System can drive the migrants to receive the benefits of Household Registration System that is still an uncertain

factor. In the reform of Household Registration System, the government should particularly emphasize the ability of naturalized personnel to adapt to the city, as well as the employment level and facilities that the city can accept relevant personnel. And income growth, cultural integration, life integration, spatial leap, etc. It must have local standards national rigid standards. It must not be overly delegated to local governments. Otherwise, it may bring unsatisfactory results. For the purpose of economy, development, and willfulness, to overcome negative reactions, "The National Development and Reform Commission issued the 'Key Tasks for New Urbanization Construction in 2019', proposing to continue to strengthen the reform of Household Registration System and greatly relax the city Residential registration requirements. This work is of far-reaching significance. household registration reform promotes the growth of the metropolitan area"^[3].

③The preference and welfare function of naturalized persons are not counterpoint

Before the reform of Household Registration System, naturalized persons were relatively in a position to live on agriculture, and some freelancers and others related personnel. Their social welfare was mainly in non-fixed occupations and was obtained through hard work. In the process of drastic changes, the self-welfare collection represented by the five social insurances and one housing fund in Household Registration System reform that is the basis or carrier to measure naturalized persons and their original identities. At the same time, with the conversion of housing, education and other resources, whether they can be normalized Unknown, it is often misaligned in practice, that is, the preferences of household registration changers and the specific benefits they expect are misaligned.

4. A bunch of policy suggestions for improving the reform of Household Registration System

(1) To reform Household Registration System, the system must be implemented first

①The system is fair

All reforms must take the system first. The prerequisite for the first is that the system is fair. Only when the system is fair can the reform of Household Registration System be effectively promoted. This is the core of the problem. It should not be biased towards certain groups or current interest groups, that is, everyone It is a person, there is no distinction between high and low, only different occupations, different education, different income, etc., focusing on the concept of "Great Harmony" and setting the tone for society can ensure the smooth advancement of the social Household Registration System.

②Set equality game

The game process of people of different classes is not limited, it is an unequal game process. To achieve an equal game, a new institutional framework must be set to change this status quo. One of the fundamental attributes of administration is to be neutral. Attitudes and high-profile behaviors "artificially" set the rules of competitive games. It

is necessary to "deliberately" reduce the game conditions of the information-dominated party, but also "deliberately" improve the game ability of the information-vulnerable party. If the range is at the same level, the final game result may be more fair.

③Being reasonably regulated administration

Administration is the center of society. It is the same all over the world, including the so-called democratic and free capitalist countries. Otherwise, the operation of society will be unsustainable, which is inevitable. However, it is necessary to make an effort to "restrain" and "suppress" the malignant behavior of the grassroots government. They should not let it go, let alone design major social issues like the reform of Household Registration System. At this time, the grassroots government should be "suppressed".

(2) Reform requires progress and problems need to be overcome

①Hierarchical and gradual progress

Those who have sufficient information in household registration reform tend to reject those who are obstructed, and the potential benefits of the former are more than the latter, even out of balance; from a practical point of view, the reform of Household Registration System is promoted indiscriminately and on a large scale. There should be "differentiated treatment", there is a front and a back, determine who is in front and who is behind, and how to push forward with the least resistance. In fact, first promote farmers in remote mountainous areas or regions, and then gradually move closer to the city, and finally become "farmer college students".

②Establish a model and guide rationally

No matter how the reform of Household Registration System blows, it only stays at the first level. How can farmers be convinced that the reform of Household Registration System (agricultural conversion) can indeed bring benefits. They can ask at any time: Why do ? I believe that the reform of Household Registration System can improve my welfare? Therefore, establishing a model and letting facts speak more reliably than propaganda shows that the reform of Household Registration System is difficult and cannot be accomplished overnight. We should start with improving the welfare of peasants entering the city, establish models, and advance rationally, without talking overnight.

③Respect rights, compatibility and inclusiveness

What farmers are most worried about whether they can preserve their only little means of subsistence and where they will find their way in the future. For some farmers who do not participate in or reject Household Registration System reform, they do not need to follow up step by step, but temporarily let go, respect their related rights and interests, vigorously work on the links that are easy to break through, implement a point-to-face strategy, and make willing to participate in Household Registration System. The reforms should be moved as soon as possible, and then led by them, instead of "village cadres compulsorily convert farmers to non-agricultural status without the villagers' knowledge."

For a group of urban farmers who are very resistant to the reform of Household Registration System, we must respect all their rights and interests, do not force or siege, and characterize these groups as obstacles to the reform of Household Registration System. We must tolerate and understand their ideas and behaviors, and use them. The market mechanism and leverage of interest resolve this conflict, and finally achieve the reform of the harmonious Household Registration System.

④Grasp the strength and collect the water

Dr. Tang Xiaoping of Chongqing Technology and Business University is worried: After a few years, other provinces and regions will neither follow up nor plan the reform of Household Registration System uniformly. Chongqing will be like a pioneer that cannot receive reinforcements, Absolutely". This is not to distrust or support the reform of Household Registration System, but to make this judgment on the concern, worry and expectation of the reform of Household Registration System. The reform of Household Registration System is bound to happen, but no one knows what its path is. Everyone is crossing the river by feeling the stones. The Eight Immortals cross the river and show their abilities. If they cannot or are incompetent, the reform of Household Registration System will take many detours and social welfare will suffer greatly. This is something that everyone does not want to see. This is what the researchers are most concerned about, "The improvement of Household Registration System can stimulate social vitality, allow the people to invest in work and production without any worries; if Household Registration System is not improved, it will bring various aspects to the lives of the floating population. This inconvenience will only increase social contradictions and grievances. The key to reform is to design a scientific and complete system to satisfy different levels"^[4].

5. Conclusion

In short, the reform of Household Registration System is related to the survival and development of relevant stakeholders, especially farmers, as well as a series of core issues such as social stability and social development. It must be taken seriously and has become the focus of attention of the whole society.

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